

F. No. 9-7/2015-EE-6 (MDM 3-1)  
Government of India  
Ministry of Human Resource Development  
Department of School Education & Literacy  
MDM Division  
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Shastri Bhawan, New Delhi  
Dated 29<sup>th</sup> May, 2015.

**Subject: Minutes of the meeting of Programme Approval Board – Mid Day Meal held on 27.2.2015.**

The meeting of Programme Approval Board Mid-Day Meal to consider the Annual Work Plan & Budget 2015-16 in respect of State of **Mizoram** was held on **27.02.2015** at New Delhi under the Chairpersonship of Secretary (SE&L), Department of School Education & Literacy, Ministry of Human Resource & Development.

2. A copy of the minutes of the above meeting is enclosed for information & necessary action.

  
(Sachin Arora)

Under Secretary to the Govt. of India  
Tel. 011-2338 5191

1. Senior Advisor (Education)  
NITI Aayog,  
Yojana Bhawan, New Delhi.
2. Shri Yogendra Tripathi,  
Joint Secretary & Financial Advisor,  
Ministry of HRD,  
Shastri Bhawan, New Delhi.
3. Joint Secretary (ICDS),  
Ministry of Women & Child Development,  
Shastri Bhawan, New Delhi
4. Shri Deepak Kumar,  
Joint Secretary,  
Department of Food & Public Distribution,  
Ministry of Agriculture,  
Krishi Bhawan, New Delhi
5. Joint Secretary,  
Ministry of Labour  
Shram Shakti Bhawan  
New Delhi.
6. Joint Secretary,  
Ministry of Rural Development,  
Krishi Bhawan, New Delhi.

7. Joint Secretary,  
Ministry of Development of North-Eastern States,  
Vigyan Bhawan, Annexe,  
New Delhi- 110003.
8. Joint Secretary,  
Ministry of Tribal Affairs,  
7<sup>th</sup> Floor, Shastri Bhavan  
New Delhi.
9. Joint Secretary,  
Ministry of Social Justice and Empowerment,  
Shastri Bhavan, New Delhi.
10. Shri R. Lalvena,  
Secretary(Education),  
Government of Mizoram,  
School Education Department, \*
11. Vice Chancellor, NUEPA,  
Sri Aurobindo Marg,  
New Delhi.
12. Economic Advisor (Education),  
SE&L, Shastri Bhavan,  
New Delhi.
13. Shri K. Lalthawmmawia,  
Director of School Education,  
Govt. of Mizoram \*
14. Shri B. Lalnunzuala,  
State Nodal Officer(MDM)  
Government of Mizoram, \*
15. Director NCERT,  
Sri Aurobindo Marg,  
New Delhi.
16. Dr (Mrs) Prema Ramchandran  
Director, Nutrition Foundation of India,  
C-13, Qutab Institutional Area,  
New Delhi- 110016.
17. Shri Biraj Patnaik,  
Principal Advisor,  
Office of Supreme Court Commissioner,  
B-68, 2<sup>nd</sup> Floor, Sarvodaya Enclave,  
New Delhi – 110001.

18. Dr. Uma Aiyar,  
Reader,  
Food & Nutrition Unit,  
M.S. University of Baroda,  
Pratapgunj, Vadodara – 390002.
19. Shri O.P. Dani,  
Chief General Manager (Sales),  
Food Corporation of India,  
Barakhamba Road, New Delhi.
20. Shri J.H.Panwal,  
Joint Technical Advisor,  
Food & Nutrition Board,  
Ministry of Women & Child Development,  
Jeevandeep Building,  
New Delhi.
21. Shri P.N. Khorwal,  
Manager (Accounts),  
FCI, New Delhi.
22. Shri HC Zirtluanga, Asstt. State Co-ordinator(MDM),  
Govt. of Mizoram \*
24. Shri R.P. Vadhera, Nodal Officer –Monitoring Institute,  
Mizoram University \*
25. Shri C. Lalthanzira, District Project Co-ordinator,(SSA),  
Govt. of Mizoram \*

**Copy also to:**

11. PPS to Secretary(SE&L).
12. PPS to Joint Secretary(EE.I).
13. Dir (GP) / DS(BDS) / DS(VKN) / DS(HK).
14. US(SA) / US(AD) /US(RK) / SO(SS) / SO(KLA) / SO(RKJ)./SO(NR)

\* Attended through video conferencing

GOVERNMENT OF INDIA  
MINISTRY OF HUMAN RESOURCE DEVELOPMENT  
DEPARTMENT OF SCHOOL EDUCATION & LITERACY  
MID-DAY MEAL SCHEME

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Minutes of the Programme Approval Board for Mid-Day Meal (PAB-MDM) meeting held on the 27<sup>th</sup> February, 2015 to consider the Annual Work Plan & Budget-2015-16 of Mizoram.

The meeting of the Programme Approval Board for Mid-Day Meal Scheme was held through video conferencing in New Delhi on the 27<sup>th</sup> February, 2015 under the Chairpersonship of Ms. Vrinda Sarup, Secretary, Department of School Education and Literacy (SE&L), Government of India. The representatives of Government of Mizoram attended the meeting from Aizwal, Mizoram through Video Conferencing. The agenda before the PAB-MDM were:

- a) To review the status and progress of the implementation of Mid-Day Meal (MDM) Scheme for the State of Mizoram; and
- b) To consider the Annual Work Plan and Budget (AWP&B) 2015-16 proposal of Mizoram for MDM Scheme.

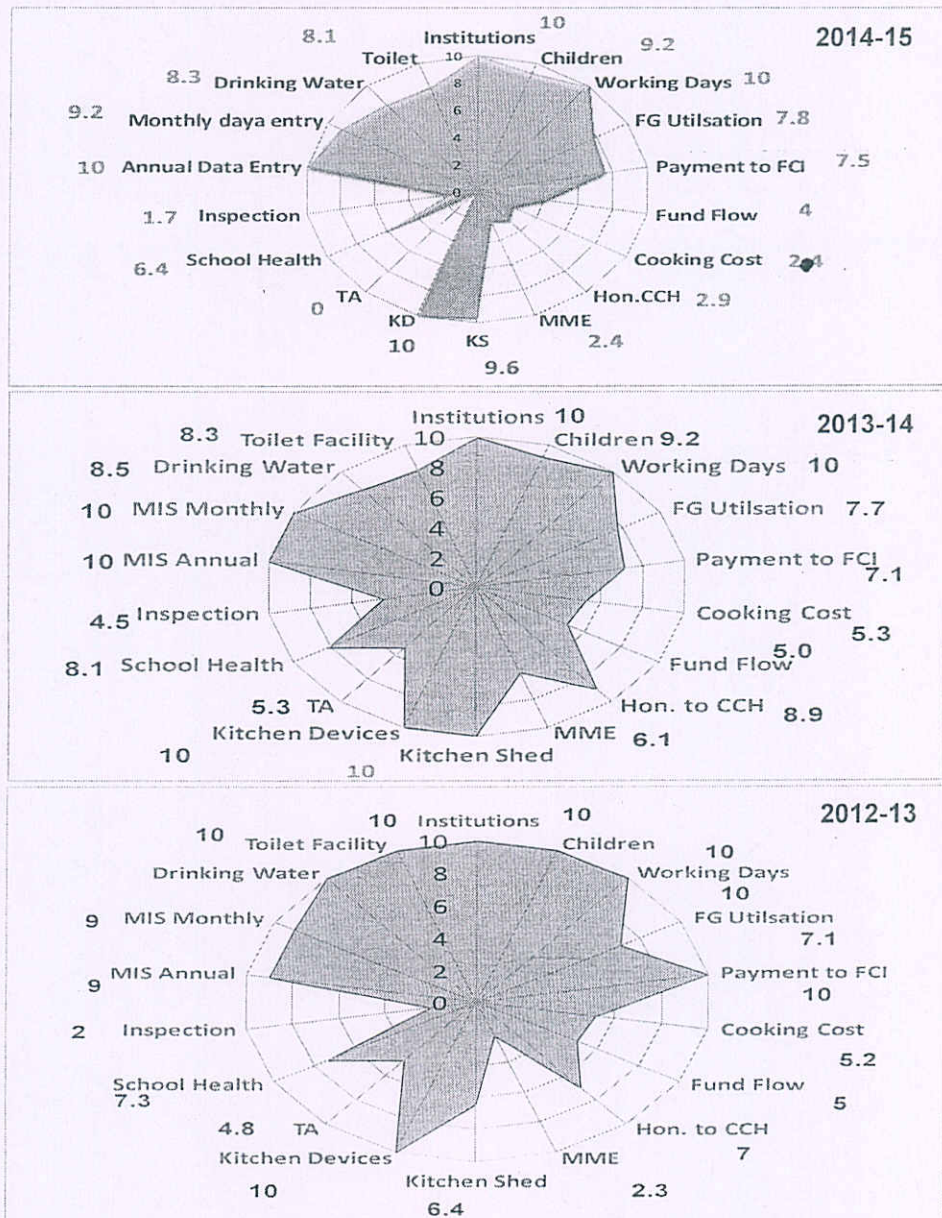
The list of participants of the meeting is at Annexure-I.

2. Secretary (SE&L), Government of India welcomed the members of PAB-MDM and other participants. The representatives of the State Government were asked to highlight achievements in the implementation of the scheme during 2014-15, best practices followed in the State, constraints if any, in the implementation of the programme and their proposals for 2015-16.

3. Shri R. Lalvena, Secretary, School Education, Govt. of Mizoram briefed the PAB members on the performance of Mid-Day Meal Scheme in the State and the initiatives taken by the State Government to improve its effectiveness. He informed that the State Government is contributing more than the minimum mandatory State share towards cooking cost and honorarium of cook-cum-helpers(CCHs). Shri Gaya Prasad, Director, Department of SE&L, Government of India presented an analysis of the performance of the State in the implementation of Mid-Day Meal Scheme during the first three quarters of the year 2014-15 i.e. April to December, 2014.

4. Performance of the Scheme during last three years

i) The radar charts given below are a summary of performance of State on important parameters under Mid Day Meal Scheme during last 3 years.



It is evident from the charts that the performance of State has gone down over the years in the area of fund flow mechanism, utilization of cooking cost, payment of honorarium to cook-cum-helpers, utilization of MME fund, utilization of TA, inspection and implementation of school health programme. Secretary (SE&L) requested the State Government to take corrective measures on the poor performing indicators for improving the performance of the scheme.

4.1 **Areas of Concern:** The appraisal had revealed the following areas of concern

- i) Huge fall in enrolment in primary level
- ii) Very less utilization of cooking cost, honorarium to cook-cum-helpers, MME fund.
- iii) Nil utilization of transport assistance
- iv) Huge mismatch in utilization of food grains and cooking cost
- v) Poor inspection of schools (only 17.27% schools inspected till 3rd quarter )
- vi) Monitoring Institution had reported about irregularity in payment of cooking costs to schools, irregular payment to cook cum helpers and poor community participation and non-display of MDM menu in some of the visited schools, unavailability of roasters for parent and community supervision etc.

5. **Issues discussed during the meeting**

i) **Fund Flow Mechanism**

JS (EE.I), Department of School Education and Literacy, Govt. of India observed that there was a delay of 2-5 months in reaching the funds to implementing agencies level. He added that there was a serious problem of fund flow mechanism in the State, as a result of which school authorities might have faced problems in implementing the MDM Scheme in the schools in an uninterrupted manner. He further stated that the State Government should immediately take corrective measures to overcome this problem to ensure smooth flow of funds upto the school level. In this connection he further cited the example of Manipur State and suggested the State Government to make a system of prepositioning of funds at the State Level to combat this problem. Secretary (SE&L) advised the State Government to track the time taken in release of funds at sub treasury level and also to remove some of the intermediary levels in the release of funds.

ii) **Low utilization of cooking cost**

JS (EE.I), Department of SE&L, Govt. of India also observed that only 24% of the allocated funds for cooking cost have been utilized till December 2014. He added that the low utilization of cooking cost raise the question as to how the school authorities have managed to implement the MDM Scheme during this period uninterruptedly. Secretary, Government of Mizoram informed that due to late submission of requisite information to Government of India (GoI), the State

Government had received the funds late from Gol. As a result of which funds were not available for this component. He further added that MDM was served uninterruptedly as the school authorities have managed to run the scheme on credit from local shops. Secretary (SE&L) expressed deep concern over this matter and suggested the State Government to take corrective measures to avoid such situation in future.

iii) **Low utilization of honorarium to cook-cum-helpers(CCHs).**

It was observed by JS (EE-I), Department of SE&L, Govt. of India that only 29% of the allocated funds for honorarium to CCHs for 2014-15 have been utilized till December 2014. He added that such low utilization reveals the fact that there is serious problem of irregularity of payment to CCHs. Secretary, Government of Mizoram informed that due to late submission of requisite information to Government of India (Gol), the State Government had received the funds late from GOI. As a result of which funds were not available for this component. Secretary (SE&L) expressed concern on this matter and suggested the State Government to immediately look into this matter for regularizing the payment of CCHs.

iv) **Nil Utilization of Transport Assistance**

JS(EE-I), Department of SE&L, Govt. of India observed that the State had shown nil utilization for transportation of food grains. He added that the nil utilization of transportation assistance depicted the fact that there may be a problem of transportation of food grains upto the school level. Secretary, Government of Mizoram informed that due to non- submission of bills by the transporting agency, the expenditure of transportation assistance could not be incurred. Secretary (SE&L) expressed concern on this matter and suggested the State Government to take corrective measures for resolving this problem. Secretary, Government of Mizoram assured that they will take appropriate measures to solve this issue at the earliest.

v) **Low utilization of funds for Management, Monitoring and Evaluation**

Shri Gaya Prasad, Director (MDM), Department of SE&L, informed that the State had utilised only 24% of the allocated funds towards Management, Monitoring and

Evaluation. He further informed that on the one hand fund utilisation is low and on the other hand only 17% of the institutes have been inspected against the mandated 75%. Secretary (SE&L) advised the State Government to ensure adequate number of inspections and to utilise the funds meant for the purpose.

**vi) Fall in enrolment and low coverage of children**

JS (EE.I), Department of SE&L Govt. of India also observed that there is a fall in enrolment and coverage of children both in primary and upper primary stages during 2014-15 as compared to 2013-14. Secretary, Govt. of Mizoram informed that more children are now admitted in private schools and as a result of which enrollment in Government schools has gone down.

**vii) Non submission of information for construction of kitchen-cum-stores.**

Shri Gaya Prasad, Director(MDM), Department of SE&L, Government of India informed that the PAB-MDM had approved 110 kitchen-cum-stores during 2014-15. But it has not yet been released by GOI due to non-submission of requisite information by the State Government. Secretary, Government of Mizoram assured that they will submit the requisite information for this purpose at the earliest.

**viii) Committed liability of the State Government**

It was informed by State Government representative that there is no committed liability in respect of any components of MDMS for the year 2013-14.

**ix) Technological intervention**

Secretary (SE&L) mentioned that this Department was in process of Introduction of IVRS based monitoring mechanism. She advised the State Government to meanwhile collect the mobile numbers of all the teachers in the State.

**x) Social Audit of the Scheme**

Secretary, Govt. of Mizoram, informed that State Govt. has planned to introduce Social Audit of the Scheme in the State.



**xi) Social Equity**

Secretary, Govt. of Mizoram, informed that no case of discrimination on the basis of caste, gender or religion in cooking, serving and eating of MDM had been reported in the State.

**xii) Request for enhancement of cooking cost**

Secretary, Govt. of Mizoram requested to enhance the cooking cost from the current rate. JS (EE.I), Department of SE&L advised that the State Government may provide extra State share for this purpose.

**xiii) Request for enhancement of Honorarium**

Secretary, Govt. of Mizoram requested to enhance the honorarium to CCHs. Secretary (SE&L) informed that the State Government was free to top up the honorarium, as some of the other States were doing so.

**6. PAB-MDM approval for the year 2015-16**

Shri Gaya Prasad, Director (MDM), Department of SE&L informed that the State Government had proposed to cover 90919 children in primary and 42825 children in upper primary under MDMS. He further added that these numbers are the average number of children availed MDM during the year 2014-15. After discussions with the State officials and based on the achievements during 2014-15, the PAB-MDM approved the following number of children, number of school days etc. for quantifying the Central assistance for MDMS for Mizoram:-

No	Details	State's Proposal for 2015-16		PAB- MDM approval for 2015-16	
<b>1</b>	<b>No. of Children &amp; Institutions</b>				
1.1	Primary	No. of institutions	No. of Children	No. of institutions	No. of Children
1.1.1	Govt. + Govt. aided + LB schools	1476	90767	1476	90767
1.1.2	Special Training Centers (NCLP)	4	152	4	152
1.1.3	Madarsa/Maqtab	0	0	0	0
	<b>TOTAL (1.1)</b>	<b>1480</b>	<b>90919</b>	<b>1480</b>	<b>90919</b>
1.2	<b>Upper Primary</b>				
1.2.1	Govt. + Govt. aided + LB schools	1088	42762	1088	42825
1.2.2	Special Training Centers	3	63	3	
1.2.3	Madarsa/Maqtab	0	0	0	
	<b>Total (1.2)</b>	<b>1091</b>	<b>42825</b>	<b>1091</b>	<b>42825</b>
1.3	<b>Drought</b>				
1.3.1	Primary	0	0	0	0
1.3.2	Upper Primary	0	0	0	0
	<b>Total (1.3)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
	<b>GRAND TOTAL (1.1 + 1.2 + 1.3)</b>	<b>2571</b>	<b>133744</b>	<b>2571</b>	<b>133744</b>
<b>2</b>	<b>No. of Working days</b>				
2.1	Primary		215		215
2.2	Upper Primary		220		220
2.3	NCLP		0		
2.4	Drought	Primary	0		0
		Upper Primary	0		0
<b>3</b>	<b>No. of Cook-cum Helpers</b>				
	Approved cook-cum-helpers for 2014-15		5289		
3.1	Primary		3057		3057
3.2	Upper Primary		2109		2109
	<b>Total</b>		<b>5166</b>		<b>5166</b>
4.	Kitchen-cum-store		NIL		NIL
5.	Kitchen Devices	New Schools replacement	Nil		Nil
			NIL		Nil

**7. Submission of proposals for additional requirement of funds for covering children over and above PAB-MDM approval for 2015-16**

It was clarified that the quantification of resources is only an estimate for release of Central Assistance during 2015-16 under the MDM Scheme. The MDMS provides that every child attending the eligible institution, is to be covered under the Scheme and shall be served mid-day meal on all school days. In case the State Govt. finds

that the average number of children availing mid-day meal and the working days are more than the approved numbers by PAB-MDM, they may approach the GOI at any time with justification for additional Central Assistance.

#### **8. Dissemination of the approvals by State Government**

The State is advised to disseminate the approvals of the resources to all the field functionaries in the State and districts, so as to enable all the eligible institutions to ensure that every child attending the eligible school must be served hot cooked mid day meal on all school days irrespective of the approvals of PAB-MDM.

#### **9. Admissible Allocation of resources**

The release of Central assistance for the financial year 2015-16, would be as per the funding pattern under the Mid Day Meal Scheme.

Total outlay of Rs. 21.75 crore (including both Central and State share) for Mizoram for financial year 2015-16 has been worked out on the basis of number of children & number of working days approved by the PAB-MDM and as per proposed revised norms after revision of cooking cost by 7.5% w.e.f. 1<sup>st</sup> April, 2015 . The order for revision of cooking cost by 7.5% or any other enhancement for the financial year 2015-16 is to be issued separately after approval of the Competent Authority. Thus, the present rate of cooking cost will continue till further orders. The Component-wise approval of funds for 2015-16 is at **Annexure-II**.

List of Participants

1. Smt. Vrinda Sarup, Secretary (SE&L), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
2. Shri J. Alam, Joint Secretary (EE.I), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
3. Shri R. Lalvena, Secretary to the Govt. of Mizoram, School Education Department \*
4. Shri Gaya Prasad, Director (MDM), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
5. Shri K. Lalthawmmawia, Director of School Education, Govt. of Mizoram \*
6. Shri Anil Kakria, Deputy Secretary (Finance), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
7. Shri B.D. Shivani, Deputy Secretary (MDM), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
8. Shri Harish Kumar, Deputy Secretary (EFA & MDM), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
9. Shri Rajeev Kumar, Under Secretary (MDM), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
10. Shri Arnab Dhaki, Under Secretary (MDM), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
11. Shri K.C. Meena, Under Secretary (MDM), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
12. Shri Asit Halder, Under Secretary (BP-II), Department of Food & Public Distribution, Krishi Bhavan, New Delhi.
13. Shri K.L. Ahuja, Section Officer (MDM 2-1), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
14. Smt. Neelam Rani, Section Officer (MDM), Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
15. Dr. Varada Nikalje, Assistant Professor, NCERT.
16. Dr. Rakesh Toman, Research Officer, NCTE Headquarter, New Delhi.
17. Shri Om Prakash, Programmer, Ministry of Human Resource Development, Department of School Education & Literacy, Shastri Bhavan, New Delhi.
18. Shri. B. Lalchhuanliana, State Nodal Officer (MDM), Govt. of Mizoram \*
19. Shri H. Lalnunzuala, Deputy State Nodal Officer (MDM), Govt. of Mizoram\*
20. Shri C. Lalthanzira, District Project Co-Ordinator (SSA), Serchhip, Govt. of Mizoram.\*
21. Shri HC Zirtluanga, Asst. State Co-Ordinator (MDM), Govt. of Mizoram.\*
22. Prof. R.P Vadhera, Nodal Officer- Monitoring Institute, Mizoram University \*

\* Attended through video conferencing.

## State: Mizoram

## QUANTIFICATION OF CENTRAL ASSISTANCE FOR 2015-16

(As per revised norms after revision of cooking cost by 7.5% w.e.f. 1<sup>st</sup> April, 2015) \$

## A. Food grains

Sl. No.	Stage	No. of Children	No. of Working days	Quantity in MTs.
1	Primary (@ 100 gms per child per school day)	90919	215	1954.76
2	Up. Primary (@150 gms per child per school day)	42825	220	1413.23
3	NCLP (@150 gms per child per school day)	0	0	0
4	Drought	0	0	0
4.1	Primary	0	0	0
4.2	Upper Primary	0	0	0
TOTAL		133744	--	3367.98

## B. Cost of Foodgrains, Cooking cost, Transport Assistance, Hon. to cook-cum-helpers and Management Monitoring and Evaluation (MME)

Sl. No.	Component/norm	Amount admissible (Rs. in lakh)
1	2	3
<b>(I) Primary</b>		
1	Cost of Food grains @ Rs. 5650/- per MT for 1954.76 MT rice	110.44
2	Unit Cooking Cost- Rs. 3.86 per day / per child for 90919 children for 215 days	754.54
3	<b>Transportation Cost @ Rs. 3970.00 Per MT food grains</b> (1954.76 MTs x Rs.3970.00)	77.60
4	Honorarium for cook cum Helper (3057X Rs.1000X10 months)	305.70
5	Management Monitoring and Evaluation (MME) @ 1.8% of the i) Cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	20.55
TOTAL - {1+2 +3+4+5}		1268.83
<b>(II) Upper Primary</b>		
6	Cost of Foodgrains @Rs. 5650/- per MT for 1413.23 MT rice	79.85
7.1	Unit Cooking Cost 5.78 per day / per child for 42825 children for 220 days	544.56

8	Transportation cost @ Rs. 3970.00 Per MT food grains (1413.23 MTs x Rs.3970)	56.11
9	Honorarium to cook cum Helper (2109 x Rs.1000x 10 months)	210.90
10	Management Monitoring and Evaluation (MME) @ 1.8% of the i) Cost of food grains ii) Cooking cost iii) Cost of transportation and iv) Honorarium to cook – cum-helpers	14.68
	<b>TOTAL – {6+7 +8+9+10}</b>	<b>906.10</b>
	<b>Grand Total Recurring Central Assistance (Primary + Upper Primary)</b>	<b>2174.93</b>

C. Drought : NIL

D. Non-recurring : NIL

E. Total Requirement of Funds for 2015-16

(Rs. in lakh)

Component		As per existing norms
Recurring	Normal	2174.93
	Drought	
Non- recurring		
<b>Total</b>		<b>2174.93</b>

\$. Subject to approval of enhancement of cooking cost by 7.5% by competent authority.

The release of Central Share of Annual Work Plan & Budget 2015-16 would be as per the fund sharing pattern under the Mid Day Meal Scheme.

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